

**MILWAUKIE CITY COUNCIL
WORK SESSION
JUNE 18, 2001**

The work session came to order at 5:30 p.m. in the City Hall Conference Room.

City Council present: Council President King opened the session with Councilors Lancaster and Marshall present. Mayor Bernard and Councilor Newman arrived about 6:30 p.m.

Staff present: City Manager Pro Tem Swanson, Planning Director Rouyer, Associate Planner Gessner, and Program Specialists Herrigel and Carter.

Open Public Forum

Ray Bryan, 11416 SE 27th Avenue, Milwaukie. He addressed the proposed solid waste rates and recommended a structure incorporating a greater recycling incentive. He felt commercial customers are, in a sense, penalized because they have to pay their employee for time spent in recycling activities. He suggested the City Council consider a rate structure that encourages recycling and reduces the amount of material going into the landfills.

Herrigel said customers can opt for weekly or monthly service. Every other week collection creates administrative problems and is not an option in any jurisdictions. If customers reduce container size, a lot of roller carts will be returned to the haulers, and people using smaller containers tend to overfill them. The incentive for recycling is to go to a lower service level. She believes administrative costs are about the same for all container sizes.

Council agreed Bryan's suggestions were valuable and asked staff to research the feasibility of setting rates to encourage recycling. Staff will also prepare a public information piece on the various service levels currently available.

Neighborhood leaders **Ed Zumwalt, Rob Kappa, Teresa Bresaw, David Aschenbrenner, Jean Michel**, and **Ray Bryan** assured Council of their solidarity on the issues of light rail and future of the Jr. High School property.

Aschenbrenner said the neighborhood leadership group will continue to work with other jurisdictions on South Corridor issues.

Michel reported the Lewelling Neighborhood District Association (NDA) held a very successful garage sale fundraiser.

Zumwalt announced the Scott Park Summer Concert series will begin June 20.

Councilor Lancaster appreciated the neighborhood leadership group's positive direction and hoped it would continue to drive important issues.

Bresaw believed there should be more involvement with Oak Grove residents since Dick Jones may not reflect the opinions of all residents. She referred to a letter she prepared on behalf of the Lake Road NDA regarding Rowe Middle School improvements and the desirability of constructing a continuous sidewalk to the Oatfield/Lake intersection.

Kappa said the leadership is considering presenting its 14-point document to the Clackamas County CPOs and hearing their concerns. He was not convinced the objection to light rail in the unincorporated area is as strong as it seems.

Donald Hammang and **Mart Hughes** expressed their serious concerns about a weekend cleanup which damaged several years' work in the Minthorn Springs natural area. They provided photographs of the damage. Hammang felt the corrections crew and the public works person who authorized the work showed disregarded the Wetlands Conservancy's efforts. The restoration work that was damaged represents 5 years of volunteer labor. The crew actually went over a fence, entered Conservancy property, and damaged an environmentally sensitive area. Conservancy representatives were not told this work was scheduled, and the corrections crew lacked clear direction and supervision. The concerns with City public works crews' activities must be resolved. When contacted cleanup, the staff person indicated he thought the areas was unsightly.

Hughes received notice of work scheduled for Roswell Pond and is concerned about the need to remove blackberry canes. Work crews can be productive in sensitive areas if they are under the close, guided supervision. He recommended staff training to establish clear guidelines and an understanding goals and techniques to use in these types of areas. The photo of a large alder tree showed cuts 3 to 5 feet from the ground, and this indicates a deliberate act.

Hammang added the crew was out of control in an area in which it should never have been. The City needs a policy to protect its other undeveloped park land.

Councilor King visited the sight. She requested all brush clearing cease until there is a policy in place. Several citizens have volunteered to work with staff to help them understand the care and maintenance of these sensitive areas.

Swanson will begin working on an environmental policy and talk to staff about the incident.

The Council consensus is to cease further work in sensitive natural areas until a policy is written.

Carl Jacob spoke about his concerns with Milwaukie Code Enforcement, the cost of the new van, and that division's increasing budget. He felt sorry for the

woman recently fined for cutting trees on the riverfront. Jacob is embarrassed by the tree ordinance and money wasted on the urban forestry program.

Councilor Lancaster suggested Jacob contact Gregory and Kanzler for a detailed history of code enforcement in the City.

Councilor King explained Council authorized increased code enforcement activities as requested by the neighborhoods.

Joint Discussion with Riverfront Board

Steve Loaiza, Chair, and **Dave Green**, Vice Chair, represented the Riverfront Board at this work session.

Herrigel reviewed the Board's history. It was established by ordinance in 1998 to oversee development of the riverfront plan and phase 1 of the park plan. The preliminary plan exists; however, phase 1 development funding was cut from the 2001 - 2002 budget. The City's work with the Oregon Department of Transportation (ODOT) on the McLoughlin Boulevard improvement project, which will impact the riverfront development, is moving forward. Land acquisition and further consultant work are currently on hold. She recommended Council evaluate and consider redefining the Board's goals and objectives under the present circumstances.

Loaiza added there is a core group of committed Board members seeking Council direction. As chair, he will ask members if they wish to continue serving. There are prospective members, including Gary Klein and Mike Stacey, Loaiza feels will contribute to the Board's work. He recommended the group meet quarterly until specific projects are identified.

Green recommended the Riverfront Board be involved with the McLoughlin Boulevard project to align improvements with the riverfront work. He further suggested Milwaukie riverfront improvements be included as a project in the Parks District's 2002 bond measure. Green is interested in keeping up the momentum and, when funding is available in future years, beginning work on the identified phases of the project.

Mayor Bernard discussed the Klein property which lies on both sides of Johnson Creek. He agreed both Klein and Stacey would be assets to the Board.

Councilor Newman discussed funding and property acquisition.

Councilor King suggested working with the Johnson Creek Watershed Council on its restoration program.

Councilor Marshall suggested the Board take a role tying the riverfront into community events including Festival Daze and the 2003 Milwaukie Centennial.

He recommended the Riverfront Board come to the City Council with a plan it envisions for the next few years. He encouraged channeling energy into fundraising.

Loaiza appreciated the suggestions and commented on earlier discussions about a regatta and community rowing center. When he signed on for the Riverfront Board, there was a lot of discussion about a vision and not just being a rubber stamp. He wanted some assurance from the City Council that the Board's charge is still valid.

Mayor Bernard suggested identifying partnerships to build a marina and improve the Jefferson Street Boat Ramp.

Councilor King felt there needed to be a discussion of whether Milwaukie Bay would serve active or passive uses.

Green saw a lot of unused riverfront area rather than conflicting uses. He felt Councilor Marshall's ideas were fully in keeping with the Board's charge.

Loaiza said the goal has been to connect the community with its riverfront which continues to be his priority. He suggested using the boat ramp and parking lot as a Farmer's Market annex.

Mayor Bernard announced he is a member of the Parks District Steering Committee and will carry forward some of the Board's suggestions. He also felt there would be property acquisition funds in the McLoughlin Boulevard project.

Councilor Lancaster encouraged looking at key elements to integrate into the overall plan while cultivating new ideas. He believed other elements of the riverfront project would fall into place if decisions were made on the boat ramp issue.

Councilor Newman discussed the South Corridor option to develop a park-and-ride at the Cash Spot site.

Loaiza suggested looking at the feasibility shuttle service between a separate parking lot and the boat ramp to reduce the riverfront parking lot footprint.

Councilor Newman suggested evaluating a parking fee similar to that charged to Willamette Park users.

Green commented Milwaukie is currently funding a regional facility.

Councilor Newman recommended a community-based effort to work on relocating the Kellogg Treatment Plant.

Herrigel understood the Riverfront Board was directed to develop a list of projects for Council review.

Transportation System Plan Implementation

Gessner updated the Council on the Transportation System Plan (TSP) implementation and sought final direction prior to moving into the code writing phase of the project.

The main elements of the project are the Transportation System Plan and Traffic Impact Analysis; compliance with State Transportation Plan Rule (TPR); compliance with the Regional Transportation Plan (RTP); and creation of a Roadway Design Manual. The remaining issues for Council direction are acceptability of the proposed methods to comply with the TPR and level of service standards.

1. Compliance measures for access management and driveway spacing. Staff recommends adopting Oregon Department of Transportation (ODOT) guidelines for spacing as targets with exceptions to allow for reasonable development. Driveway sharing will be encouraged to limit the number of curb cuts.
2. Sight distances are already in the municipal code to ensure clear vision. Stopping distance will be new to the City and incorporated into the proposed design manual. He discussed applicability to new development on streets designated as arterials and collectors. **Councilor Newman** was concerned about over-engineering traffic safety problems to the point of destroying livability. **Gessner** said exceptions will be identified so desired features are not lost. **Councilor Lancaster** commented flexibility is important to allow for practical judgment on a case-by-case basis.
3. Notification of Comprehensive Plan and rezoning amendments will be done in compliance with the TPR.
4. Level of service standards. Staff recommends adopting service level D for all Milwaukie intersections except on McLoughlin Boulevard for development review purposes. For intersections on McLoughlin Boulevard and Hwy 224, staff recommends service level F for the first hour of the 2-hour morning and evening peaks and level E for the second hour.

Gessner outlined the Metro policy on service levels and the costs involved with bringing service levels up to a D standard.

Councilor King added upgrading service levels would mean widening roads and degrading livability.

Councilor Newman's bias is to have higher standards on local streets used mostly by Milwaukie residents and address problems during new development. Milwaukie has a lot of pass-through traffic, and he is more concerned with protecting livability than making sure people are not stuck in traffic. **Councilor King** agreed with these thoughts.

5. Reclassification for 17th Avenue and Johnson Creek Boulevard between Harney Drive and Tacoma Street from arterials to collectors of regional significance in the RTP. This designation more accurately reflects those streets' current functions and surrounding land uses. Arterials are designed for higher performance levels, so designating these streets as collectors would slow traffic and travel time within the system. Based on Milwaukie's TSP, arterials can be sized up to 4 lanes and collectors up to 3.

Peter Koonce, Ardenwald Neighborhood District Association (NDA) Chair, said the neighborhood supports Johnson Creek Boulevard being downgraded because of today's traffic concerns. The neighborhood is against adding more lanes as allowed in arterial standards. Additionally, an arterial classification would ensure signals, and residents do not want to invite more regional traffic on Johnson Creek Boulevard.

Gessner added the City would also be able to address traffic calming under the collector designation. He discussed Metro's "green street" concept using swails to absorb water rather than channeling it into the rivers.

Gessner said staff is currently writing code, and City Council adoption is tentatively scheduled for September. City Council requested it be copied on the final report.

Councilor King asked how these would be coordinated with future annexations.

Rouyer briefly discussed the annexation process and noted Clackamas County is interested in adopting service level D for its intersections.

Councilor Lancaster appreciated Gessner's expedited work on the project.

Councilor Newman asked the Council if it would be interested in sending a letter to the Metro Greenspaces Advisory Committee supporting purchase of 50 acres on Mt. Scott. **Swanson** will research the issue since the property may be contested in the town center planning process.

Councilor Marshall requested moving forward on Milwaukie's flaglot standards and perhaps looking to the option of accessory dwelling units. **Rouyer** indicated she would have a report for the July 16 work session.

Rouyer introduced Roosevelt Carter recently hired as Program Specialist with a focus on community development projects.

Councilor Marshall updated the Council on the recent Transforming Local Government presentation he, Koonce, and Gregory made in Dublin, Ohio. He felt Milwaukee should work on getting press coverage for positive things happening in the City.

Adjournment

Mayor Bernard adjourned the meeting at 7:55 p.m.

Pat DuVal, Recorder