

**MILWAUKIE CITY COUNCIL  
WORK SESSION  
JUNE 4, 2001**

The work session came to order at 5:30 p.m. in the City Hall Conference Room.

City Council present: Mayor Bernard and Councilors King, Lancaster, Marshall, and Newman.

Staff present: Assistant City Manager Bennett and Program Services Coordinator, JoAnn Herrigel.

### **Information Sharing**

1. Festival Daze – Sharon Phillips called and volunteered Sunny's truck. Signs have been ordered and put on flatbed. It was suggested that this year there be lots of candy.
2. Non-Profit Organization (501-C3) -- Councilor Marshall brought up an article in the Oregonian regarding a non-profit organization to fund a skateboard park. Among the donations were two sizable amounts, \$100,000 and \$20,000. There are several things that the Milwaukie community would like to accomplish and he asked if this type of funding could be possible. Those in Milwaukie who want a skateboard park could put money into a fund to be used for the park. It was noted that the cost to start a non-profit corporation (501-C3) is about \$700. Mayor Bernard suggested having a Board that would make the decisions on how to spend the money. This could be a way to get the City out of the business of community project decisions.
3. Parking Committee -- Bennett reported that the Budget Committee has approved funds for the parking study. The study will start at the beginning of the new fiscal year. The complete study was not funded; there are some things that will not be a part of the study. The City will do the best they can with the funds that were allotted. Some technical areas will have to wait.
4. It was questioned whether the consultant fees for Crandall Arambula were competitive. Is it possible that other entities are getting the same service at a better price? Bennett stated that she is very satisfied with the service they get from this consultant. When they are called, they respond in a timely manner and they have done several things without charging the City. She feels the consultants are committed to the projects that they are given and that the fees are fair. The consultants are not asked to do anything that can be done in-house. Alice Rouyer will be asked to check on the rate structure of the consultants.

## **Open Public Forum**

No participants.

## **Update on Solid Waste Cost of Service Study**

**Herrigel** updated the Council on the Solid Waste Cost of Service Study. Estle Harlan, garbage hauler representative, was available for questions. Staff was instructed to work with Clackamas County on a cost of service study of rates for garbage and recycling services. A proposal is being prepared and it is hoped to be on the agenda for the next City Council meeting.

The anticipated split between commercial and residential will not be in the near term because of a recent court ruling on a challenge of the City's authority to franchise container (commercial) service.

The Residual Solid Waste Ordinance, passed several months ago, will now require a resolution for the fees and enforcement procedures with AGG.

The City is now reviewing the cost of service. The residential rates have been historically low compared to the service that is provided. These fees have been subsidized by commercial rates over the years. Currently the residential can rate is \$17.05 for a 32-gallon can per month. It is anticipated that this will go up around \$1.50-\$2 more to allow the residential service to cover the cost of the service that is provided. Commercial rates will be reviewed to see if they can be adjusted down.

Staff feels that it will be a benefit to the Commercial customers to review their rates and modify them so that they are equitable. The cost of service survey will be done and a rate proposal will be prepared for Council review and comment.

Herrigel asked the Council to consider the possibility of adding a new service when the residential rates are increased. This service would include a 60-gallon roller cart for yard debris. Each garbage customer will receive a container that they can place at their curb to be collected every week. It is estimated that 85 cents will be built into the rate per week. When the rates go up, it will be cost of service plus the yard debris cart.

When this service is added, it encourages the haulers to automate service. This combines both garbage and yard debris. If these containers are given to all the customers, it decreases the labor costs of the collectors. The advantage to the customer is that they get a container they can wheel to the curb and they get an increase in the capacity of what they can put out on a weekly basis.

Councilor Marshall asked if this container is something that would be available at customer request. Herrigel suggests that the containers be given to all

customers. This will avoid the problem of haulers picking up various sized containers for yard debris. The 32- gallon container is already included in the rate. This will have a stabilizing affect on the future increases, as the procedure will be more automated.

Councilor King asked if there is a projected decrease in the number of jobs because of this automation. Herrigel stated that there would be no decrease in jobs, but there would be a decrease in the risk of lifting various weights.

It was a consensus of the Council that going with the cart is a good idea. It gives the customers a value for the rate increase. There are tangible benefits to the customer and the hauler. This makes it easier for the community and neighborhood to look nice.

Herrigel stated that October 1, 2001, is the kick-off date for the yard debris portion of the program. Milwaukie will try to get the increased rate going as soon as possible; however, the cans will not be available until October.

## **Park District Master Plan**

Herrigel introduced Mike Henley, Parks District, who is present tonight to answer any questions from the Council. She reviewed the history of the City's park development and maintenance as it relates to the IGA with North Clackamas Parks District. There have been staff changes and the City has been involved in acquisition of properties over the past years. The current budget has suspended several activities that have taken place in the past.

The City has acquired two new parks, the Lewelling Community Park and the Hector Campbell Park, which has generated a lot of community interest and volunteers. The North Clackamas Park District staff and funding is currently low and they are involved in doing an inventory of service and facilities in the District as well as the City of Milwaukie. A Plan is being developed for how parks and park facilities should be designed and built in the future.

The District would like to hold off on capital activities until the Master Plan is completed. There are very active neighborhood groups that are enthusiastic about the fact that the City has gained all this open space and park areas and are anxious to get going. They want to see things happen.

There is a very active and involved Parks and Recreation Board with members that are interested in recreation projects and activities and open space and trails projects that have been developed. Staff is proposing a process on how to move forward. Communication and education are lacking in respect to parks and it is felt that staff should educate the District, Council, neighborhood district boards, and the public.

The proposal includes plans to:

1. The staff and/or the Parks and Recreation Board (PARB) member to attend all of the District Board meetings.
2. The District has allowed the City five minutes on their agenda to give an update on Milwaukie activities or concerns.
3. The PARB will participate in the District Master Plan process.
4. Participate in distributing information regarding November 2002 bond measure.
5. Continue to submit City priority list for funding to District. A report will be coming to Council in the fall on the work plan and task update. Priorities will be developed for capital projects and they be forwarded for Council approval and incorporation into the District budget.

The Parks and Recreation Board are considering a Labor Day walk/run tour event. This will be a walking tour of one or more parks in the City. Joe Loomis suggested a walk/run from park to park throughout the City. Councilor King felt that this tied in well with the idea of walking clubs within the neighborhood associations. She suggested a map showing walks from park to park, if someone wanted to do that, they could. Herrigel stated that these types of activities and events generate educational materials.

Councilor Lancaster suggested a scavenger hunt with clues that require participants to look at some of the incredible amenities that are along the way as part of their search. Downtown people could be asked to put up some prizes.

Herrigel reported that she has spoken to Alice Rouyer and Michelle Gregory about the money that the Council has allocated to the neighborhoods for trees. The Parks and Recreation Board have offered to assist with the process. Alice Rouyer will be working with her intern to put together an inventory of where the new street improvements will be located in the City and where there is a need for new street trees. Herrigel is working on a good guide to what type of trees will be appropriate in the City. A proposal will be drafted that will have the specifics to what types of trees go in what part of the city and how the Parks and Recreation Board will go out into the neighborhoods to educate the residents on the process.

Herrigel reported that staff would finish the last two Metro local share grants by December 2001. These grants are for Minthorne North parcel and the Springwater Trail entrance. Furnburg has been completed with Metro. She will continue to work with Lewelling Neighborhood Association and Hector Campbell Neighborhood Association on their design and master plans. Work will continue with the North Clackamas District and Metro for funding options for design and development of the parks. Staff will continue to bring forward the acquisition requests and proposals received from private entities and neighborhoods for property that people would like to see made into parks.

Henley stated that he was involved in the decision regarding Witchita Park. It was delayed because of a street improvement on Monroe. He would like to see a review of this park to see if there is some type of mitigation that can be done to address the danger situation.

Councilor Newman noted that the riverfront has been separate as a process. He would like to address in a work session whether the riverfront can be included in the parks master plan. Herrigel stated that she felt that it is a good idea that the riverfront is included in this master plan. This is the largest recreational element in the District and there is interest in seeing it addressed.

Councilor Marshall stated that more parks should be included in the master plan for Milwaukie. He would like to see open space and trails addressed. He asked if the Parks Board was going out for a levy and will it include more amenities for Milwaukie. Henley stated that one of the intentions of Master plan is to create a continuous community dialog to get a 12-year old document updated. Out of this will come a new set of priorities that can be included in a spending package for a measure to be on the ballot in November 2002. There will be facilities everywhere in the District. There is a standard of 5 acres per 1,000 for neighborhood parks. There are 95,000 in the community and there should be 250 acres neighborhood parkland. There are 24 parks built. We are well behind the curve. One of the issues of the homebuilders is a strong willingness to support increased SDCs if the district has a plan to address this deficiency.

Councilor Marshall stated that the original intent of providing funding to the neighborhood associations, was to encourage participation. The neighborhood associations should be included in the process for location of trees as described in Item 7. On the surface, it appears that the NDAs are not being included. Herrigel explained that the Park Board would be the driver through the NDAs.

Councilor Marshall stated that he feels that the residents should be encouraged to plant these trees in their community instead of the parks. Money is being provided to plant trees in the community. They don't necessarily have to go in only as street trees; they can go in someone's backyard. He voiced concern that the trees are used for the community.

Councilor Newman stated that the goal is to get the neighborhood involved. This is a decision that should be made at the neighborhood level. There should be public education so that people know that the trees are available. The trees should be available to all.

Herrigel stated that a map of the city could be developed with an overlay of the parks and streets that have been enhanced in the areas that need street

trees. This map can be made available to the neighborhood associations for guidance in making suggestions to the City for tree placement. The Council could also review this map for decisions on placement of street trees.

Henley reported that the District recently had their budget approved and one of the items in the budget was an appropriation for completing the master plan for North Clackamas Park. This comes at a good time considering the growing pressure for athletic fields. The master plan process will start this winter and run parallel with comprehensive master plan with the City.

It was asked what was needed for the Council to help with the ballot measure. Henley stated that what they need is for the City to be involved and engaged in the process. The needs will surface.

Councilor Marshall asked if the intention is to provide enough money over the next few years to come up to the standard that is set. Henley stated that it is the goal of every community to achieve the standards. Part of the analysis is going to be financial, figuring out what can be done realistically. They will take a look at standards, determine levels of service based on the ability to pay as a community, take a look at the deficiencies, and set priorities.

**Council directed staff to continue its current course on this issue.**

Councilor King noted that there has been some concern expressed about the maintenance responsibility of the entry treatment on 32<sup>nd</sup> Avenue. There is a question as to who will be responsible for watering, utilities, etc. If there is going to be more entry treatments, landscaping, trees, etc. what will be the policy for maintenance. What responsibilities are going to be the City's and what responsibilities will be the neighborhoods? She would like to see this as a discussion item for a work session. Herrigel agreed that this is an issue for discussion.

It was announced that the next South Corridor Policy Group meeting would be held at 7:30 a.m. on June 5<sup>th</sup> at the Metro Chamber. The group will decide what gets into DEIS.

It was suggested that now would be a good time to publish the community goals and what Council's progress has been on these goals. This will inform the residents what has happened in the last year.

## **Adjournment**

**It was moved by Councilor Marshall, seconded by Councilor King to adjourn the work session. Motion passed unanimously.**

**Mayor Bernard** adjourned the meeting at 8:15 p.m.

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Shirley Richardson, Recorder