

# FRIDAY MEMO

April 14, 2006

1. Ryan Marquardt will be starting Monday April 17th as an Assistant Planner.
2. To celebrate yet another step in the redevelopment of Milwaukie's Downtown, a brief ceremony is to be held at the old Texaco station on McLoughlin Blvd. right before contractors begin their demolition of the site at 9:30 a.m. on Tuesday, April 18th. The site will be the future home of a mixed use development that will likely feature retail on the ground floor and housing on the upper floors that will provide magnificent views of the Willamette River and Elk Rock Island. Mayor James Bernard, Metro Councilor Brian Newman and the Olsen brothers, the former owners of the site, are all scheduled to attend and all will be invited to take a couple whacks at the structure with the City's famous golden sledgehammers. Light refreshments will be provided. For those with questions, please call 503.786.7503.
3. I have attached the agenda for the meeting with the Board this coming Tuesday evening. This has been discussed with Board staff.
4. FYI, I have also attached a copy of my April 10, 2006 remarks before the Citizen Advisory Council for Clackamas County Service District No. 1.

**AGENDA**  
**Board of Clackamas County Commissioners**  
**and**  
**Milwaukie City Council**  
**Joint Meeting**

**April 18, 2006 - 5:30-7:00pm**  
**Milwaukie City Hall**

- 1 – City of Milwaukie Downtown Improvements Update**  
**Mike Swanson – City Manager, City of Milwaukie**
  
- 2 – Sewer Master Plan Update**  
**Jim Coleman – Interim Deputy County Administrator, Clackamas County**
  
- 3 – North Clackamas Revitalization Area Update**  
**Barbara Cartmill – Project Coordinator, Clackamas County Development Agency**
  
- 4 – Miscellaneous**

Chair Schoenheit and members of the Council, thank you for this opportunity to address the Council.

For the record, I am Mike Swanson, Milwaukie's City Manager. My business address is 10722 SE Main, Milwaukie, Oregon 97222. My office phone is 503.786.7501.

The invitation to address you this evening "as a special guest" suggested that it would be a time to "voice [my] concerns and needs for the future of wastewater treatment in [your] service district." (Attachment A)

Your technical and financial data has not yet been generated, and your plan has not yet begun taking shape, so I am obviously not here to respond to your recommendations. Thus, I have elected to address the following: the Council's charge, the City's role in the District, and interests you should consider in developing your final recommendation.

I assume from your letter of March 19, 2006 inviting me to address you this evening that that there will be opportunities to address the technical and financial data as well as your final recommendation. The City Council, City staff, and I stand ready to provide information or input you might require. We are ready to commit our resources to assist you in your efforts.

## COUNCIL CHARGE

Your charge appears in Paragraph 2 of Board Order No. 2000-06 adopted by the Board of County Commissioners on January 12, 2006. (Attachment B) I have a number of questions about it.

First, the charge requires that you “shall review, advise, and make recommendations to the District Board regarding the development of a strategic plan for the location and financing of new wastewater treatment facilities of the District by September 30, 2006.” It also requires that you “shall submit for review to the Board a single all-inclusive plan for wastewater treatment services.” The canceled project contemplated a regional approach requiring the approval and participation of organizations in addition to Clackamas County Service District No. 1. Does your charge include consideration of a regional option? If so, how will you include those other organizations in a substantive way?

Second, your charge requires that your recommendations “shall include, but are not limited to, the expansion, construction, retention, or elimination of sewage treatment plant or plants, **pipe lines, manholes, pipe line casing, measuring and metering devices, screening devices, holding tanks, valves, buildings, sewer laterals, collector mains, pumping stations and force mains, interceptors and other such appurtenances** deemed appropriate to the District sanitary sewer collection and treatment system.” (Emphasis mine.) Does your charge require that you design a system to the level of specificity just quoted? If so, how will you accomplish that design work, and how do you plan to satisfy the requirement that you present a plan by September 30, 2006?

Third, the charge requires that you “coordinate with and seek input from any advisory group appointed by the Board of County Commissioners, by Tri-City Service District, and/or other representatives who are customers of the District.” As they adopted this charge, individual Commissioners cited expectations that the process be “collaborative” and “inclusive.” In my letter to the Council I asked that you “outline the Council’s plans for implementing those goals as soon as you are able.” (Attachment C) Have plans been developed and adopted? Will those listed in the Board Order be asked to participate in the development of the technical and financial elements of your work, or will they be requested to respond to information and conclusions developed by the Council, staff, and consultants? If asked to participate, what form will that take? If presented with information and conclusions developed by the Council and its staff, will there be sufficient time and information provided for adequate consideration?

### **CITY’S FUTURE ROLE IN THE DISTRICT**

I want to begin by being honest with the members of this Council. I believe that the Project that was authorized and subsequently canceled was a reasonable, correct approach to wastewater treatment in north Clackamas County. At the same time I understand and respect the position and actions taken by the District residents who disagreed. I recognize that the direction of wastewater collection and treatment services presently rests with the recommendation of this Council and ultimately with the Board of County

Commissioners. Therefore, I believe that my responsibilities as City Manager include working in good faith with you as you develop your recommendation.

As you are aware, the City is not in the District, and we are a wholesale customer of the District. At the same time, the Kellogg Plant is within the City, and it is therefore subject to the City's land use Code provisions. My responsibility is to the citizens of the City of Milwaukie and the protection of their interests. As I stated above, I believe that working with you is a responsible exercise of my responsibilities, but I also believe that I have a responsibility to recommend Code changes that I deem necessary to protect the interests of Milwaukie's citizens.

Finally, I cannot tell you why the City is not within the District's boundaries. I know that the question of annexation to the District has been asked of past city managers. I believe that it remains a question that should be asked by you during the process you are conducting, and I believe that we should seriously consider it.

## **INTERESTS**

No project as complicated as this can be addressed without reference to the interests/guiding principles that should govern the decision(s). I am often asked if I am disappointed that we have not realized the City's goal of reclaiming the entire Riverfront, which would include decommissioning the Kellogg Plant. My answer is clear. Yes! I believe that the City of Milwaukie will benefit and thrive by removal of the Plant. I also believe that large portions of unincorporated

Clackamas County will likewise benefit. We are not islands. An action taken by one of us has impacts on our neighbors.

However, removal of the Plant, while an important City interest/guiding principle, is not the only interest/guiding principle that the City recommends. The plan for wastewater treatment in Clackamas County should be practical, cost effective, efficient, and environmentally sound. It should utilize **proven** technologies to achieve those goals. It should also ensure that future users pay their fair share, and it should be one that seeks a consensus of the stakeholders. Finally, the plan must be more than today's answer to today's desires and concerns. It should balance the demands of the present with the needs of future generations.

I appreciate this opportunity to speak to you, and I will inform you of any issues that I identify in the months ahead. I look forward to further opportunities such as this as the technical and financial data is developed and as your recommendations take shape.



## City and Public Interest Meetings Week of April 17-23

<u>Date</u>	<u>Group</u>	<u>Time</u>	<u>Location</u>	<u>Contact</u>
<b><u>Monday 17</u></b>	Library Board Special Meeting	6:30 p.m.	Ledding Library	Cynthia Sturgis 503-786-7584
<b><u>Tuesday 18</u></b>	Downtown Development Ceremony	9:30 a.m.	Texaco Site	Grady Wheeler 503-786-7503
	City Council Work Session	5:30 p.m. to 7:00 p.m.	City Hall Conference Room	Pat DuVal 503-786-7502
	City Council Regular Session	7:00 p.m.	City Hall Council Chambers	Pat DuVal 503-786-7502
<b><u>Thursday 20</u></b>	Budget Committee	6:00 p.m.	City Hall Council Chambers	Pat DuVal 503-786-7502
	Island Station NDA	6:30 p.m.	Milwaukie Grange	Lisa Batey 503-353-1825
				
<b><u>Saturday 22</u></b>	Landlord Training	9:00 a.m. to 11:00 a.m.	PSB – Community Meeting Room	Dolly Macken-Hambright 503-659-8908
	Island Station SOLV IT Event	9:00 a.m. to 1:00 p.m.	Spring Park Entrance on 17 <sup>th</sup>	Lisa Batey 503-353-1825